

Governing Body

OPEN MINUTES

Minutes of an extraordinary meeting of the Governing Body held in the Reception Lounge, Auckland Town Hall, 301-305 Queen Street, Auckland on Wednesday, 20 June 2012 at 10.05 am.

PRESENT

Mayor	Len Brown, JP	
Deputy Mayor	Penny Hulse	
Councillors	Cr Anae Arthur Anae	Until 10.07 am, from 10.44 am, Item 11
	Cr Cameron Brewer	From 11.07 am, Item 11
	Cr Dr Cathy Casey	
	Cr Sandra Coney, QSO	
	Cr Alf Filipaina	
	Cr Hon Chris Fletcher, QSO	Until 2.23 pm, Item 11
	Cr Michael Goudie	From 10.11 am, Item 11
	Cr Ann Hartley, JP	
	Cr Mike Lee	From 10.13 am, Item 11
	Cr Des Morrison	
	Cr Calum Penrose	From 10.54 am, Item 11
	Cr Dick Quax	
	Cr Noelene Raffills, JP	
	Cr Sharon Stewart	
	Cr Sir John Walker, KNZM, CBE	
	Cr Penny Webster	
	Cr George Wood, CNZM	

APOLOGIES

Cr	Cameron Brewer	For lateness
Cr	Richard Northey	For absence
Cr	Calum Penrose	For lateness on Council business
Cr	Wayne Walker	For absence on Council business

1 Affirmation

There was no affirmation.

2 Apologies

Resolution number GB/2012/73

MOVED by Mayor LCM Brown, seconded Cr GS Wood:

That the apologies from Crs Cameron Brewer and Calum Penrose for lateness and Crs Richard Northey and Wayne Walker for absence, be accepted.

CARRIED

3 Declaration of Interest

There were no declarations of interest.

4 Acknowledgements

There were no acknowledgements.

5 Petitions

There were no petitions.

6 Public Input

There was no public input.

7 Local Board Input

There was no Local Board input.

8 Extraordinary Business

There was no extraordinary business.

9 Notices of Motion

There were no notices of motion.

10 Investment Proposal from V8 Supercars Australia

This item was withdrawn.

11 Hearings Panel Deliberations and recommendations on the draft Waste Management and Minimisation Plan - continued from 8 June 2012

Resolution number GB/2012/74

MOVED by Mayor LCM Brown, seconded Cr NM Raffills:

a) That the report be received.

CARRIED

Cr Anae exited the meeting at 10.07 am.
Cr Goudie entered the meeting at 10.11 am.
Cr Lee entered the meeting at 10.13 am.

The following additional documentation was tabled, copies of which have been placed on the file copy of the minutes and will be available on the Auckland Council website:

1. A table showing the current and future indicative household waste costs (rates and user charges) for various different household sizes in each of the legacy areas.
2. A graph showing an updated forecast of the net rates cost for waste services over the LTP period 2012-2022.
3. An updated analysis of the expected waste rates over the LTP period 2012-2022.

Secretarial note: During discussion, amendments to the recommendations in Attachment B2 were agreed with the mover and seconder prior to being put to the vote.

Cr Anae returned to the meeting at 10.44 am.
Cr Penrose entered the meeting at 10:54 am.
Cr Brewer entered the meeting at 11:07 am.

MOVED by Cr GS Wood, seconded Cr D Quax:

That the meeting be adjourned.

LOST

Resolution number GB/2012/75

MOVED by Mayor LCM Brown, seconded Cr NM Raffills:

PART B: Funding

B1. Standardised funding

8. That the Governing Body supports standardised charging across the region as outlined in the Plan i.e.
 - i. rates funding for public good services such as hazardous waste, recyclables, inorganic and organic collections, and
 - ii. disposer pays for refuse.

Helping people adjust to change

9. As a priority, the Governing Body supports the delivery of an intensive community development and engagement campaign over the next three years, particularly in those areas where refuse is currently rates funded and where pilots will be undertaken, and in any other areas where community engagement will assist in the roll out of change.
10. That, due to the change for tenants in rates funded refuse collection areas, the Governing Body will work with key stakeholders to consider ways in which lower socio-economic tenants might be supported through this change.
11. That the Governing Body approves the introduction of organics diversion, together with the introduction of larger dry recycling bins, and a customer service (Radio Frequency Identification System (RFID), before the disposer pays funding starts in areas which are currently rates funded, so that people have the opportunity to adjust to recycling and minimise their refuse charge. The diversion could be in multiple ways, including an openness and encouragement of local community green waste initiatives.

12. That the Governing Body approves the development of a transition programme, commencing in 2015, and lasting a minimum of six months for the introduction of disposer-pays, including possible targeted rate adjustments in the first year.

The Waste levy

13. That the Governing Body supports the direction of the Waste Levy allocation:

'The following public good services be funded using the Central Government waste levy and/or the Waste Minimisation Fund

- *Kerbside recycling services for schools*
- *A public education/behaviour change programme*
- *A community grants scheme*
- *Possible part funding of an organic waste collection/processing system.'*

A division was called for, voting on which was as follows:

For:

Mayor: Len Brown
Councillors: Anae Arthur Anae
Dr Cathy Casey
Sandra Coney
Alf Filipaina
Hon Chris Fletcher
Michael Goudie
Ann Hartley
Penny Hulse
Des Morrison
Noelene Raffills
Penny Webster

Against:

Councillors: Cameron Brewer
Mike Lee
Calum Penrose
Dick Quax
Sharon Stewart
Sir John Walker
George Wood

The division was declared **CARRIED** by 12 votes to 7.

Secretarial note: Pursuant to Standing Order 3.15.5, Cr Filipaina requested his dissenting vote against resolution 8 be recorded.

12.18 pm The meeting was adjourned.

12.44 pm The meeting reconvened.

Amendment MOVED by Cr C Casey, seconded Cr A Filipaina:

That the following be inserted:

- 53 iv) Working with the community/voluntary sector to collect and/or process green waste for community gardens and resource recovery centres.

LOST

Resolution number GB/2012/76

MOVED by Mayor LCM Brown, seconded Cr MA Hartley:

PART C: Action Plan

C1. Criteria for assessment

14. That the Governing Body supports the criteria for identifying and assessing options set out in the Plan:

'Environmental issues

- *Waste minimisation e.g. volume of waste reduction/diversion from landfill.*
- *Resource efficiency benefits.*
- *Environmental harm.*
- *Climate change related issues/impacts.*

Social – cultural issues

- *Health and safety considerations (including public health, staff and contractor-related issues).*
- *Public concern/interest.*
- *Partnership/community involvement.*
- *The level to which producer and consumer responsibility is supported.*

Economic issues

- *Estimated whole-of-life cost.*
- *Consideration of whether revenue is generated by the initiative (where relevant)*
- *Other economic impacts, such as avoided costs or other benefits to the Council or other stakeholders.'*

C2. Divert organic material

15. That the Governing Body requires the diversion of the organic component of the waste stream that is currently going to landfill.

16. That the Governing Body supports:

- a regular rates funded kerbside collection of organic waste.
- the method of diverting the organic waste being determined at the procurement phase of the process, to see what proposals the market presents.

17. That the Governing Body will:

- set the criteria for the choice of method for diverting the organic waste
- overview the procurement process for the diversion of the organic waste

18. That the Governing Body:

- Supports the setting of appropriate criteria for choosing the method of diverting the organic waste, recognising the existing waste industry, but that our overall aim is to maximise the overall green waste recovery.
- Supports pilot trials to find the right solution for Auckland for diverting organic waste;
- Supports exploratory discussions on potential collaboration with other councils including the Environment Bay of Plenty and Waikato Regional Council.
- Supports intensifying and incentivising composting education and exploring community initiatives - including suggestions raised in the submissions.
- Supports developing ways of valuing or acknowledging those who already home compost .
- Supports the exploration of ways in which the community/voluntary sector and iwi/Maori organisations can divert green waste from landfill.

19. That the Governing Body supports no provision of kerbside organic collection service to Hauraki Gulf Islands (HGI) and rural areas, but that the Solid Waste Unit work with the relevant local boards, community organisations and residents on ways to reduce the waste of organic material (especially food waste) from landfill by alternative methods.

C3. Standardise kerbside recycling across the region.

20. That the Governing Body supports the introduction of larger recycling bins across the region with a choice of bin sizes (on request.)

21. That the Governing Body supports the provision of a commingled (paper, glass, cans, plastics etc) collection across the city.

Working with industry

22. That the Governing Body supports working proactively and collaboratively with operators to help expand the markets for a wider range of recyclables.

23. That the Governing Body supports working with industry and innovative business ventures to retain more value from recyclable products, (for example by recycling used glass into new bottles instead of roading aggregate) either by closing the price gap for separate collections or by other means.

- i. That under those parameters, the suggestion of a separate glass collection trial in Rodney be explored in consultation with the Local Board and Rodney residents, subject to funding from industry.
- ii. That retaining the separate paper collection in North Shore, Rodney and Waitakere be considered if the funding gap for that separate collection can be closed before the current contract expires
- iii. That, depending on the outcome of the above, negotiation with the industry occur on the option of a separate collection for glass and for paper to be offered for all urban areas, provided this proves to be practicable and can be achieved at no net cost to council and which may include a user pays element.

24. That the Governing Body encourages collaborative discussions with the waste industry on innovative ways to achieve the same waste reduction goal. At the same time, liaise with the industry to monitor any new technologies to either reduce waste or in the area of waste to energy.

C4. Receptacles for refuse

25. That the Governing Body supports using bins for refuse across the urban parts of the city but supports a mix of bags and bins in rural areas and the HGI for refuse, with pricing to reflect the added cost.

26. That the Governing Body supports the officers to:

- i. Work with the appropriate rural local boards and communities to identify the boundary between urban and rural properties for the purpose of waste collection.
- ii. Work with the urban local boards to identify any narrow roads or particular

properties which may need tailored solutions for the collection of bins.

- iii. Work with the Governing Body's Parks' Recreation and Heritage Forum and the appropriate local boards on how best to deal with houses with no road frontage, scenic spots, parks and holiday areas.
- iv. Work with local boards and communities in rural and coastal areas where there may be opportunities for drop-off areas.

27. That the Governing Body supports:

- i. Having resources to be able to respond to particular situations of need e.g. disability, age, immobility, by working with those people to deal with their bins on a one to one basis, engaging neighbourly support where possible.
- ii. the provision of a range of bin sizes for refuse from 60 litres to 240 litres (rather than starting at an 80 litre bin size)

Customer service:

28. That the Governing Body supports:

- i. The use of Radio Frequency Identification (RFID) on all bins to improve customer service and enable more efficient and effective management of waste infrastructure.
- ii. The provision of information highlighting the benefits of the RFID system to householders in the Plan (such as recovering lost or stolen bins, pinpointing who may need support in an area where a lot of refuse is still going to landfill) as well as data collection to enable better service delivery, identifying patterns etc.
- iii. The availability of a wide range of accessible options for the pre-payment of refuse charges.

C5. Inorganic

29. That the Governing Body supports:

- i. Developing a range of more effective systems for the recovery of inorganic material so that much more inorganic material can be recovered.
- ii. The provision of one rate-funded on-site booked inorganic collection per annum for every ratepayer from 2015 onwards, as well as local places within the resource recovery network where people could drop off inorganic material at other times.
- iii. The phasing out of inorganic kerbside collections as the new systems are put in place.

30. That the Governing Body supports from 2012 to 2015 :

- i. A rates funded inorganic collection across the region.
- ii. An improved biennial kerbside inorganic collection in the former legacy areas

which currently have a kerbside collection, with shorter set out times and stricter enforcement.

- iii. The legacy Waitakere area retaining an annual inorganic onsite booking system but having an improved methodology to divert more resources and that it be rates funded.
- iv. That an onsite annual inorganic booking system be offered in the legacy Franklin, Rodney and the Hauraki Gulf Islands.
- v. That ways of responding to domestic inorganic material from commercial areas be developed.

Recovering more resources:

31. That the Governing Body supports starting work to explore:

- i. The potential to extend resource recovery systems progressively across the region provided by and for business and the community.
- ii. Initiatives which appear to be successful in resource recovery such as Secondhand Sundays, Freecycle and garage sale networks.
- iii. Fundraising initiatives for sports, charity and groups like Guides or Scouts.
- iv. The introduction of a booking system with local boards which are keen to develop resource recovery centres and work to improve resource recovery systems.

32. That the Governing Body supports giving the remaining Boards the option of considering the introduction of an annual onsite booking system instead of a biennial kerbside collection.

C6. Community Education, Engagement Community Development

33. That the Governing Body supports:

- i. Continued and intensive community education, engagement and community development during and after implementation of the Plan.
- ii. Considering the use of more than the Auckland Council 'official' five languages (given the multicultural nature of Auckland) when reaching into particular communities.
- iii. The development and implementation of targeted programmes to assist and inform communities how to reduce waste.
- iv. The concept that community education, engagement and development is not a 'one off' or 'one size fits all – it needs to be ongoing and linked to other Council programmes as much as possible.
- v. Working in partnership with the active network of community based organisations focussed on waste reduction in the engagement and education aspects of the roll out and ongoing implementation of the Plan.

Other Actions in the draft Plan

C7. Hauraki Gulf Islands (HGI)

34. That the Governing Body supports :

- i. The approach taken in the plan for the HGI which includes discussions with the appropriate local boards about any level of subsidy for recommendation and final decision by the governing body.
- ii. Developing a workable accessible system for boat users to enable a disposer pays system to work effectively.
- iii. Exploring opportunities for local resource recovery initiatives in collaboration with residents and the local boards in order to maximise reuse/recycling and to retain as much material as possible on the islands.

C8. Multi Unit – 10 or more units

35. That the Governing Body supports

- i. Finding practical solutions for waste management and minimisation services for existing multi unit dwellers and that the unitary plan be utilised to ensure practical solutions for new multi unit dwellings.
- ii. The involvement of the Waitemata Local Board and any other interested local boards, as well as developers, the waste industry and residents, in finding solutions for waste management and minimisation services and space provision for new and existing multi unit dwellings.
- iii. The definition of multi-unit properties as 10 or more units.

C9. Grants scheme

36. That the Governing Body supports:

- i. An annual grants scheme, noting the potential of a funding partnership with the government Waste Levy fund (Ministry for the Environment) in some instances.
- ii. The grants scheme being open to business, the community/ voluntary sector and iwi/Maori organisations.
- iii. The initial set up of a small political subgroup of Council to allocate funds under the grants scheme.
- iv. The criteria for the Fund to be focused on the seeding of new initiatives including developing business and community based resource recovery centres and programmes.

C10. Corporate in-house waste reduction

37. That the Governing Body strongly supports in-house waste reduction programmes.

38. That the Governing Body supports:

- i. Ensuring the results of the in-house programme for waste reduction for Council are as transparent as possible, and included in some way on the Council website, to demonstrate Council's willingness to 'walk the talk.'
- ii. The progressive implementation of waste reduction programmes and targets is regarded as an obligation on Council Controlled Organisations (CCO) through their Statement of Intent.
- iii. The promotion of waste minimisation and the use of recovered materials in Council and CCO contracts for building, maintenance, demolition and infrastructure projects

39. That the Governing Body encourages support from politicians and staff towards the in-house waste reduction programmes.

40. That the Governing Body does not support investigating fast tracking resource consents that demonstrate good practice waste minimisation.

C11. Monitor and report on progress

41. That the Governing Body strongly support the need for accurate measurement and monitoring of progress in the way outlined in the Plan.

42. That the Governing Body supports:

- i. The reporting and monitoring process being considered as part of profile/consciousness raising on the need for reducing waste.
- ii. The Council being transparent about its own waste reduction as an upfront way of standing alongside the community in its efforts.
- iii. The development of a multifunctional interactive website with links, as a key part of reporting progress and helping communities and businesses to divert recyclables and find waste reduction techniques, noting that this will enable, among other things, residents to check on their individual progress or a Local Board and others to gain aggregated information on their area.
- iv. That any new Waste bylaw policy development should include consideration of whether council can require both community based and commercial waste industry and waste reduction organisations, to provide relevant information of a non-commercial nature for monitoring purposes and for community information.

C12. Regulation

43. The Governing Body notes that the existing bylaws expire on October 31 2012. In addition, supports the development of a bylaw if it is determined by the council to be the appropriate method of regulation.

C13. Services for the commercial sector:

44. That the Governing Body supports the services suggested for the commercial sector as outlined in the Plan:

“That Council will continue to provide household kerbside collection services to businesses that currently have them and investigate further options for collection services.”

45. That the Governing Body supports publicising on its web-site and elsewhere, the availability of services that provide for the reuse and recycling of particular products.

C14. Schools

46. That the Governing Body supports a consistent recycling programme for schools.

47. That, given the concern expressed by at least one of the industry submissions, the Governing Body supports a collaborative process with the private sector, to work out (if possible), a complementary service delivery model, to best support the needs of schools.

48. That the Governing Body supports kerbside recycling for schools as one of a suite of services considered and provided.

49. That the Governing Body acknowledges and supports Enviroschools and Waste Wise schools.

Encouraging youthful innovation

50. That the Governing Body supports competitions that encourage students to develop innovative solutions to intractable waste problems.

C15. Resource recovery network

51. That the Governing Body strongly supports this concept as it is an essential component to achieving the goals of the NZ Waste Strategy and the purpose of the Waste Minimisation Act.

52. That the Governing Body coordinates a collaborative dialogue with industry, the community/ voluntary sector and iwi/Maori organisations to explore:

- a) How Council might support existing community and business recycling initiatives more actively (such as their inclusion in an interactive website giving information about recycling businesses) including existing centres
- b) How new resource recovery initiatives both by the community voluntary sector, iwi/Maori organisations and by business, might be nurtured
- c) How to build on the energy and passion from submissions.
- d) How interest from the existing network of Refuse Transfer Stations might be developed.

53. That the Governing Body supports:

- i. The development of a network of drop off points for hazardous waste, and a phasing out of the Hazmobile service.

- ii. A pilot for a 'Sell on behalf of' service for unwanted items of value.
- iii. Investigating and developing initiatives that will enable local enterprises and mana whenua involvement in resource recovery/waste minimisation activities.

C16. Public Place Recycling

54. That the Governing Body supports:

- i. Public place recycling to be delivered in the most cost effective way, including the provision of public place recycling bins.
- ii. Working towards all events organised by council or held on council properties and parks to be run as Zero Waste Events and the development of a framework for waste minimisation at events.
- iii. Consistent wording across the region on public place recycling bins.

C17. Litter and illegal dumping

55. That the Governing Body supports the types of programme outlined in the plan to reduce litter and illegal dumping:

*"Provide consistent loose litter collections across the region.
Actively enforce and control illegal dumping."*

56. That the Governing Body supports:

- i. Extra enforcement measures to sit alongside the communication and community engagement programmes planned.
- ii. The reviewed schedule of litter infringement fines.

CARRIED

Secretarial note: Pursuant to Standing Order 3.15.5, Cr Penrose requested his dissenting vote against the entire Part C above be recorded and the following Councillors requested their dissenting votes against some of the resolutions above be recorded:
Cr Casey – resolutions 28 i) and ii).
Cr Coney – resolution 53 i).
Cr Lee – resolutions 28 and 29 iii).
Cr Quax – resolutions 15 to 19, 28, 36 iii) and 53 iii).
Cr Wood – resolutions 23 iii), 28 ii), 30 ii) and 53.

Cr Fletcher exited the meeting at 2.23 pm.

Resolution number GB/2012/77

MOVED by Mayor LCM Brown, seconded Cr AJ Anae:

Part D: Advocacy Actions in the draft Plan

D1. Product stewardship

57. That the Governing Body strongly supports the concept of product stewardship (in line with the Waste Minimisation Act 2008) for all products.
58. That the Governing Body supports:
- i. Collaborating with the private sector on new voluntary product stewardship schemes as a first step, but maintains the right to advocate for mandatory product stewardship for that product if significant measurable progress is not made in reducing that waste to landfill.
 - ii. Advocating for Container Deposit Legislation (CDL) (as an effective means of dealing with the costs of collecting recyclables, as well as offering significant community benefit) subject to further discussion with industry.
 - iii. Product stewardship ideas raised in submissions being included for review and potential Council/private sector collaboration.
 - iv. Encouraging industry, and advocating to Government to develop solutions for products that need priority attention such as:
 - nappies and incontinence pads -exploring effective affordable self- funding services
 - the digital TV changeover
 - tyres
 - construction and demolition waste
 - batteries
 - e-waste

D2. Waste Act

59. That the Governing Body advocates to government to amend the waste legislation to apply the same responsibility for waste reduction to industry as currently legislated for local government.

Part E: Minor changes recommended by staff in order to clarify terms etc in the Plan

60. That the Governing Body supports the recommendations by officers below:
- A. *That all typographical and editorial errors, if any, are corrected.*
 - B. *That appropriate wording is included to draw a link between the draft AWMMP and the draft Economic Development Strategy.*
 - C. *That wording in the draft plan is amended to clarify that the Council in-house waste reduction target initially applies only to normal office waste and that other waste from Council activities be progressively incorporated in consultation with affected operational departments.*
 - D. *That a definition of littering and illegal dumping is included in the glossary.*
 - E. *That a definition of public places is added in the draft plan so it excludes parks and reserves.*

- F. That appropriate wording is added to page 9 of the draft plan to elaborate on the net environmental benefit gained by ratepayers from adoption of the proposed full suite of services.
- G. That appropriate wording is included to draw a link between the draft AWMMP and the Auckland Plan.
- H. That the financials are updated to reflect revised economic analysis inclusive of the revision of bin sizes and frequency of collections.
- I. That a definition of 'organic waste' be added to the Table of Definitions in the Plan.
- J. That a definition of 'Council' be added to the Table of Definitions in the Plan.

CARRIED

Secretarial note: Pursuant to Standing Order 3.15.5, Crs Penrose and Wood requested their dissenting votes against the entire Parts D and E above be recorded.

Resolution number GB/2012/78

MOVED by Mayor LCM Brown, seconded Cr NM Raffills:

- c) That the Governing Body adopt the revised Waste Management and Minimisation Plan as amended.

CARRIED

Secretarial note: Pursuant to Standing Order 3.15.5, Crs Brewer, Penrose and Wood requested their dissenting votes be recorded.

Secretarial note: For clarity, the full resolutions for this item from the meetings on 8 June 2012 and 20 June 2012 are as follows:

- a) **That the report be received.**
- b) **That the Hearings Panel Deliberation Report on the draft Waste Management and Minimisation Plan (Attachment A) be received.**
- c) **That the Governing Body adopt the following recommendations:**

Overview:

1. **That the Governing Body:**
 - i. **Requires that the net cost of the package of measures to reduce waste to landfill (including the new measures) shall not exceed the net rates requirement for 2014-2015, noting that households will have the potential to reduce the disposer pays component of their waste if they use the council's full service.**
 - ii. **Establishes a political advisory group comprising of three councillors to overview and guide the implementation of the adopted Auckland Waste Management and Minimisation Plan (the plan). The political advisory group**

- must update and provide decision-making reports to the Governing Body as well as update reports to the Environment and Sustainability Forum.
- iii. Encourages local boards to be involved in local waste reduction initiatives and that the relevant local boards are consulted on decisions such as the rural/ urban boundary split.
 - iv. Will remain focussed on the waste reduction goal and looks forward to working with the waste industry, producers of waste and all Aucklanders in achieving those goals.
 - v. Will avoid dealing with service level changes all at once and that a sensible staging of any rollout of new services be designed to have as smooth a change process as possible for communities.
 - vi. Notes that the adopted Auckland Waste Minimisation Plan complies with the requirements of the New Zealand Waste Minimisation Act 2008.

PART A

A1. The Vision, Targets, Strategic Objectives & Guiding Principles

2. That the Governing Body supports the vision in the draft Waste Management and Minimisation Plan (the Plan) for the reasons outlined in the Plan but with the word 'eco' removed, to align closer with the vision of the Auckland Plan:

'To become the most liveable city in the world, Auckland will aim for the long term aspirational goal of Zero Waste by 2040, turning its waste into resources.'

3. That the Governing Body supports the first short to medium term target in the Plan:

'To reduce domestic kerbside refuse by 30% by 2018.'

4. That the Governing Body supports the second longer term target in the Plan:

'To reduce total Council, Auckland Council Controlled Organisations and private sector-influenced waste by 30% by 2027.'

5. That the Governing Body supports the third target in the Plan:

"To reduce Council's in-house waste by 30% per capita by 2018".

6. That the Governing Body supports the strategic objectives in the Plan which now read:

1. *'Reducing Auckland's reliance on landfills*
2. *Achieving operational efficiencies in domestic waste and recycling services*
3. *Reducing harm from waste*
4. *Restricting organic waste going to landfill*
5. *Developing an infrastructure and processes to maximise resource recovery*
6. *Reducing Council's responsibility for dealing with end-of-life consumer products and packaging through appropriate advocacy*
7. *Maximising local economic development opportunities, e.g. jobs created by diverting waste from landfill*

8. Reducing litter and illegal dumping and related costs.'

7. That the Governing Body supports the guiding principles in the Plan:

The Plan:

- *'Is based on the waste hierarchy*
- *Recognises Kaitiakitanga and stewardship*
- *Is integrated with all legislative requirements and Council policies and bylaws*
- *Incorporates sustainability principles by considering social, cultural, environmental and economic impacts*
- *Is underpinned by 'mauri' as a key concept, so that land, water and food gathering sources are protected from the inappropriate disposal of waste*
- *Built on the premise that innovation and lateral thinking are needed to solve intractable waste problems*
- *Supports the idea that, wherever possible, the generator of waste should be responsible for paying the true cost of managing waste*
- *Signals that communities need to understand and be involved in solutions*
- *Is open to developing partnerships with tangata whenua*
- *Aims to develop the most cost effective and efficient solutions to meet the requirements of the WMA and the NZ Waste Strategy*
- *Will be monitored and evaluated and reported on each year*
- *Supports improving energy efficiency and carbon sequestration and reducing greenhouse gas emissions.'*

7a. That the Governing Body requests that the potential of waste to energy be noted in the Plan.

PART B: Funding

B1. Standardised funding

- 8. That the Governing Body supports standardised charging across the region as outlined in the Plan i.e.**
- i. **rates funding for public good services such as hazardous waste, recyclables, inorganic and organic collections, and**
 - ii. **disposer pays for refuse.**

Helping people adjust to change

- 9. As a priority, the Governing Body supports the delivery of an intensive community development and engagement campaign over the next three years, particularly in those areas where refuse is currently rates funded and where pilots will be undertaken, and in any other areas where community engagement will assist in the roll out of change.**
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opportunity to adjust to recycling and minimise their refuse charge. The diversion could be in multiple ways, including an openness and encouragement of local community green waste initiatives.

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- *Health and safety considerations (including public health, staff and contractor-related issues).*
- *Public concern/interest.*
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- *The level to which producer and consumer responsibility is supported.*

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- *Estimated whole-of-life cost.*
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procurement phase of the process, to see what proposals the market presents.

17. That the Governing Body will:

- i. set the criteria for the choice of method for diverting the organic waste
- ii. overview the procurement process for the diversion of the organic waste

18. That the Governing Body:

- i. Supports the setting of appropriate criteria for choosing the method of diverting the organic waste, recognising the existing waste industry, but that our overall aim is to maximise the overall green waste recovery.
- ii. Supports pilot trials to find the right solution for Auckland for diverting organic waste;
- iii. Supports exploratory discussions on potential collaboration with other councils including the Environment Bay of Plenty and Waikato Regional Council.
- iv. Supports intensifying and incentivising composting education and exploring community initiatives - including suggestions raised in the submissions.
- v. Supports developing ways of valuing or acknowledging those who already home compost .
- vi. Supports the exploration of ways in which the community/voluntary sector and iwi/Maori organisations can divert green waste from landfill.

19. That the Governing Body supports no provision of kerbside organic collection service to Hauraki Gulf Islands (HGI) and rural areas, but that the Solid Waste Unit work with the relevant local boards, community organisations and residents on ways to reduce the waste of organic material (especially food waste) from landfill by alternative methods.

C3. Standardise kerbside recycling across the region.

20. That the Governing Body supports the introduction of larger recycling bins across the region with a choice of bin sizes (on request.)

21. That the Governing Body supports the provision of a commingled (paper, glass, cans, plastics etc) collection across the city.

Working with industry

22. That the Governing Body supports working proactively and collaboratively with operators to help expand the markets for a wider range of recyclables.

23. That the Governing Body supports working with industry and innovative business ventures to retain more value from recyclable products, (for example by recycling used glass into new bottles instead of roading aggregate) either by closing the price gap for separate collections or by other means.

- i. That under those parameters, the suggestion of a separate glass collection trial in Rodney be explored in consultation with the Local Board and Rodney residents, subject to funding from industry.
 - ii. That retaining the separate paper collection in North Shore, Rodney and Waitakere be considered if the funding gap for that separate collection can be closed before the current contract expires
 - iii. That, depending on the outcome of the above, negotiation with the industry occur on the option of a separate collection for glass and for paper to be offered for all urban areas, provided this proves to be practicable and can be achieved at no net cost to council and which may include a user pays element.
24. That the Governing Body encourages collaborative discussions with the waste industry on innovative ways to achieve the same waste reduction goal. At the same time, liaise with the industry to monitor any new technologies to either reduce waste or in the area of waste to energy.

C4. Receptacles for refuse

25. That the Governing Body supports using bins for refuse across the urban parts of the city but supports a mix of bags and bins in rural areas and the HGI for refuse, with pricing to reflect the added cost.
26. That the Governing Body supports the officers to:
- i. Work with the appropriate rural local boards and communities to identify the boundary between urban and rural properties for the purpose of waste collection.
 - ii. Work with the urban local boards to identify any narrow roads or particular properties which may need tailored solutions for the collection of bins.
 - iii. Work with the Governing Body's Parks' Recreation and Heritage Forum and the appropriate local boards on how best to deal with houses with no road frontage, scenic spots, parks and holiday areas.
 - iv. Work with local boards and communities in rural and coastal areas where there may be opportunities for drop-off areas.
27. That the Governing Body supports:
- i. Having resources to be able to respond to particular situations of need e.g. disability, age, immobility, by working with those people to deal with their bins on a one to one basis, engaging neighbourly support where possible.
 - ii. the provision of a range of bin sizes for refuse from 60 litres to 240 litres (rather than starting at an 80 litre bin size)

Customer service:

28. That the Governing Body supports:

- i. The use of Radio Frequency Identification (RFID) on all bins to improve customer service and enable more efficient and effective management of waste infrastructure.
- ii. The provision of information highlighting the benefits of the RFID system to householders in the Plan (such as recovering lost or stolen bins, pinpointing who may need support in an area where a lot of refuse is still going to landfill) as well as data collection to enable better service delivery, identifying patterns etc.
- iii. The availability of a wide range of accessible options for the pre-payment of refuse charges.

C5. Inorganic

29. That the Governing Body supports:

- i. Developing a range of more effective systems for the recovery of inorganic material so that much more inorganic material can be recovered.
- ii. The provision of one rate-funded on-site booked inorganic collection per annum for every ratepayer from 2015 onwards, as well as local places within the resource recovery network where people could drop off inorganic material at other times.
- iii. The phasing out of inorganic kerbside collections as the new systems are put in place.

30. That the Governing Body supports from 2012 to 2015 :

- i. A rates funded inorganic collection across the region.
- ii. An improved biennial kerbside inorganic collection in the former legacy areas which currently have a kerbside collection, with shorter set out times and stricter enforcement.
- iii. The legacy Waitakere area retaining an annual inorganic onsite booking system but having an improved methodology to divert more resources and that it be rates funded.
- iv. That an onsite annual inorganic booking system be offered in the legacy Franklin, Rodney and the Hauraki Gulf Islands.
- v. That ways of responding to domestic inorganic material from commercial areas be developed.

Recovering more resources:

31. That the Governing Body supports starting work to explore:

- i. The potential to extend resource recovery systems progressively across the region provided by and for business and the community.
- ii. Initiatives which appear to be successful in resource recovery such as

Secondhand Sundays, Freecycle and garage sale networks.

- iii. **Fundraising initiatives for sports, charity and groups like Guides or Scouts.**
 - iv. **The introduction of a booking system with local boards which are keen to develop resource recovery centres and work to improve resource recovery systems.**
32. **That the Governing Body supports giving the remaining Boards the option of considering the introduction of an annual onsite booking system instead of a biennial kerbside collection.**

C6. Community Education, Engagement Community Development

33. **That the Governing Body supports:**

- i. **Continued and intensive community education, engagement and community development during and after implementation of the Plan.**
- ii. **Considering the use of more than the Auckland Council 'official' five languages (given the multicultural nature of Auckland) when reaching into particular communities.**
- iii. **The development and implementation of targeted programmes to assist and inform communities how to reduce waste.**
- iv. **The concept that community education, engagement and development is not a 'one off' or 'one size fits all – it needs to be ongoing and linked to other Council programmes as much as possible.**
- v. **Working in partnership with the active network of community based organisations focussed on waste reduction in the engagement and education aspects of the roll out and ongoing implementation of the Plan.**

Other Actions in the draft Plan

C7. Hauraki Gulf Islands (HGI)

34. **That the Governing Body supports :**

- i. **The approach taken in the plan for the HGI which includes discussions with the appropriate local boards about any level of subsidy for recommendation and final decision by the governing body.**
- ii. **Developing a workable accessible system for boat users to enable a disposer pays system to work effectively.**
- iii. **Exploring opportunities for local resource recovery initiatives in collaboration with residents and the local boards in order to maximise reuse/recycling and to retain as much material as possible on the islands.**

C8. Multi Unit – 10 or more units

35. That the Governing Body supports

- i. Finding practical solutions for waste management and minimisation services for existing multi unit dwellers and that the unitary plan be utilised to ensure practical solutions for new multi unit dwellings.
- ii. The involvement of the Waitemata Local Board and any other interested local boards, as well as developers, the waste industry and residents, in finding solutions for waste management and minimisation services and space provision for new and existing multi unit dwellings.
- iii. The definition of multi-unit properties as 10 or more units.

C9. Grants scheme

36. That the Governing Body supports:

- i. An annual grants scheme, noting the potential of a funding partnership with the government Waste Levy fund (Ministry for the Environment) in some instances.
- ii. The grants scheme being open to business, the community/ voluntary sector and iwi/Maori organisations.
- iii. The initial set up of a small political subgroup of Council to allocate funds under the grants scheme.
- iv. The criteria for the Fund to be focused on the seeding of new initiatives including developing business and community based resource recovery centres and programmes.

C10. Corporate in-house waste reduction

37. That the Governing Body strongly supports in-house waste reduction programmes.

38. That the Governing Body supports:

- i. Ensuring the results of the in-house programme for waste reduction for Council are as transparent as possible, and included in some way on the Council website, to demonstrate Council's willingness to 'walk the talk.'
- ii. The progressive implementation of waste reduction programmes and targets is regarded as an obligation on Council Controlled Organisations (CCO) through their Statement of Intent.
- iii. The promotion of waste minimisation and the use of recovered materials in Council and CCO contracts for building, maintenance, demolition and infrastructure projects.

39. That the Governing Body encourages support from politicians and staff towards the in-house waste reduction programmes.

40. That the Governing Body does not support investigating fast tracking resource consents that demonstrate good practice waste minimisation.

C11. Monitor and report on progress

41. That the Governing Body strongly support the need for accurate measurement and monitoring of progress in the way outlined in the Plan.

42. That the Governing Body supports:

- i. The reporting and monitoring process being considered as part of profile/ consciousness raising on the need for reducing waste.
- ii. The Council being transparent about its own waste reduction as an upfront way of standing alongside the community in its efforts.
- iii. The development of a multifunctional interactive website with links, as a key part of reporting progress and helping communities and businesses to divert recyclables and find waste reduction techniques, noting that this will enable, among other things, residents to check on their individual progress or a Local Board and others to gain aggregated information on their area.
- iv. That any new Waste bylaw policy development should include consideration of whether council can require both community based and commercial waste industry and waste reduction organisations, to provide relevant information of a non-commercial nature for monitoring purposes and for community information.

C12. Regulation

43. The Governing Body notes that the existing bylaws expire on October 31 2012. In addition, supports the development of a bylaw if it is determined by the council to be the appropriate method of regulation.

C13. Services for the commercial sector:

44. That the Governing Body supports the services suggested for the commercial sector as outlined in the Plan:

“That Council will continue to provide household kerbside collection services to businesses that currently have them and investigate further options for collection services.”

45. That the Governing Body supports publicising on its web-site and elsewhere, the availability of services that provide for the reuse and recycling of particular products.

C14. Schools

46. That the Governing Body supports a consistent recycling programme for schools.
47. That, given the concern expressed by at least one of the industry submissions, the Governing Body supports a collaborative process with the private sector, to work out (if possible), a complementary service delivery model, to best support

the needs of schools.

48. That the Governing Body supports kerbside recycling for schools as one of a suite of services considered and provided.

49. That the Governing Body acknowledges and supports Enviroschools and Waste Wise schools.

Encouraging youthful innovation

50. That the Governing Body supports competitions that encourage students to develop innovative solutions to intractable waste problems.

C15. Resource recovery network

51. That the Governing Body strongly supports this concept as it is an essential component to achieving the goals of the NZ Waste Strategy and the purpose of the Waste Minimisation Act.

52. That the Governing Body coordinates a collaborative dialogue with industry, the community/ voluntary sector and iwi/Maori organisations to explore:

- a) How Council might support existing community and business recycling initiatives more actively (such as their inclusion in an interactive website giving information about recycling businesses) including existing centres
- b) How new resource recovery initiatives both by the community voluntary sector, iwi/Maori organisations and by business, might be nurtured
- c) How to build on the energy and passion from submissions.
- d) How interest from the existing network of Refuse Transfer Stations might be developed.

53. That the Governing Body supports:

- i. The development of a network of drop off points for hazardous waste, and a phasing out of the Hazmobile service.
- ii. A pilot for a 'Sell on behalf of' service for unwanted items of value.
- iii. Investigating and developing initiatives that will enable local enterprises and mana whenua involvement in resource recovery/waste minimisation activities.

C16. Public Place Recycling

54. That the Governing Body supports:

- i. Public place recycling to be delivered in the most cost effective way, including the provision of public place recycling bins.
- ii. Working towards all events organised by council or held on council properties and parks to be run as Zero Waste Events and the development

of a framework for waste minimisation at events.

- iii. Consistent wording across the region on public place recycling bins.

C17. Litter and illegal dumping

55. That the Governing Body supports the types of programme outlined in the plan to reduce litter and illegal dumping:

*“Provide consistent loose litter collections across the region.
Actively enforce and control illegal dumping.”*

56. That the Governing Body supports:

- i. Extra enforcement measures to sit alongside the communication and community engagement programmes planned.
- ii. The reviewed schedule of litter infringement fines.

Part D: Advocacy Actions in the draft Plan

D1. Product stewardship

57. That the Governing Body strongly supports the concept of product stewardship (in line with the Waste Minimisation Act 2008) for all products.

58. That the Governing Body supports:

- i. Collaborating with the private sector on new voluntary product stewardship schemes as a first step, but maintains the right to advocate for mandatory product stewardship for that product if significant measurable progress is not made in reducing that waste to landfill.
- ii. Advocating for Container Deposit Legislation (CDL) (as an effective means of dealing with the costs of collecting recyclables, as well as offering significant community benefit) subject to further discussion with industry.
- iii. Product stewardship ideas raised in submissions being included for review and potential Council/private sector collaboration.
- iv. Encouraging industry, and advocating to Government to develop solutions for products that need priority attention such as:
 - nappies and incontinence pads - exploring effective affordable self- funding services
 - the digital TV changeover
 - tyres
 - construction and demolition waste
 - batteries
 - e-waste

D2. Waste Act

59. That the Governing Body advocates to government to amend the waste legislation to apply the same responsibility for waste reduction to industry as

currently legislated for local government.

Part E: Minor changes recommended by staff in order to clarify terms etc in the Plan

60. That the Governing Body supports the recommendations by officers below:

- A. That all typographical and editorial errors, if any, are corrected.*
 - B. That appropriate wording is included to draw a link between the draft AWMMP and the draft Economic Development Strategy.*
 - C. That wording in the draft plan is amended to clarify that the Council in-house waste reduction target initially applies only to normal office waste and that other waste from Council activities be progressively incorporated in consultation with affected operational departments.*
 - D. That a definition of littering and illegal dumping is included in the glossary.*
 - E. That a definition of public places is added in the draft plan so it excludes parks and reserves.*
 - F. That appropriate wording is added to page 9 of the draft plan to elaborate on the net environmental benefit gained by ratepayers from adoption of the proposed full suite of services.*
 - G. That appropriate wording is included to draw a link between the draft AWMMP and the Auckland Plan.*
 - H. That the financials are updated to reflect revised economic analysis inclusive of the revision of bin sizes and frequency of collections.*
 - I. That a definition of 'organic waste' be added to the Table of Definitions in the Plan.*
 - J. That a definition of 'Council' be added to the Table of Definitions in the Plan.*
- d) That the Governing Body adopt the revised Waste Management and Minimisation Plan as amended.

12 Consideration of Extraordinary Items

There was no consideration of extraordinary items.

13 Procedural motion to exclude the public

Item C1 was withdrawn, so there was no motion to exclude the public.

C1 Investment Proposal from V8 Supercars Australia - public excluded

This item was withdrawn.

2.35 pm

The Chairperson thanked Members for their attendance and attention to business and declared the meeting closed.

CONFIRMED AS A TRUE AND CORRECT RECORD
AT A MEETING OF THE GOVERNING BODY HELD
ON

DATE:.....

CHAIRPERSON:.....